

SPRINGER BRIEFS IN CYBERSECURITY

Martin Schallbruch · Isabel Skierka

Cybersecurity in Germany



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Cybersecurity is a difficult and complex field. The technical, political and legal questions surrounding it are complicated, often stretching a spectrum of diverse technologies, varying legal bodies, different political ideas and responsibilities. Cybersecurity is intrinsically interdisciplinary, and most activities in one field immediately affect the others. Technologies and techniques, strategies and tactics, motives and ideologies, rules and laws, institutions and industries, power and money—all of these topics have a role to play in cybersecurity, and all of these are tightly interwoven.

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Foreword

Germany is certainly one of the more interesting countries when it comes to national cyberpolicies. It has been engaged in data privacy and information security since the very early days of commercial computing. Its federal institutions, crafting and implementing computer security technologies, laws, standards, and rules, are more than twenty years old, and the country's public discourse about privacy and security started in the 1980s and is still very much alive and emotional. And yet while Germany did not really come up with good answers on how to actually solve the cybersecurity problem at large either, it is an interesting place to look at—especially for lessons learned.

But to actually assess lessons learned in Germany, those lessons would have to be marked as such. This is difficult. Germany has a very bad culture regarding errors, especially in the government. There is a saying among German ministries: The ministry never makes a mistake. In other words, if you make a mistake anyhow—which is absolutely inevitable in an area as complex as cybersecurity and rather the rule than the exception—it should still look like a success. That renders learning a tedious and difficult enterprise for those who have not actually been a part of the learning curve.

Lucky for this SpringerBrief, both authors were and are part of the German learning curve and can provide the readers with “inside” insights. Martin Schallbruch and Isabel Skierka are both close participants and watchers of cybersecurity policies in Germany. As former and longtime Ministerial Director of the Federal Ministry of the Interior, Martin Schallbruch has effectively been in charge as both strategist and implementer of most of Germany's previous governmental efforts in cybersecurity. He has overseen the Federal Office for Information Security (Bundesamt für Sicherheit in der Informationstechnik) and was instrumental in the design of a variety of laws governing cybersecurity in Germany. Now being a scientist, his many firsthand experiences provide a wealth of empirical material on many of the otherwise hidden nuts and bolts of the creation of governance in this area, of wins and losses, imperceptible difficulties, and unearthed options. Isabel Skierka complements this experience with a brilliant and inquisitive scientific mind and her own set of many years of close encounters with cybersecurity

policy-making as a governmental advisor and researcher, providing an external perspective. In addition, Isabel Skierka has always been very active in the two other policy fields apart from interior security which were of high relevance in Germany's path in cyberpolicy: defense and foreign policy.

Accordingly, both authors together form a perfect team to describe, analyze, and assess cybersecurity policy-making in Germany, and this is very much reflected in the SpringerBrief.

And they span the entire spectrum of relevant events, structures, perspectives, and actors. They start out by explaining the peculiarities of the German mindset around anything informational and security-based, and the impact these public perspectives had and still have on policy-making. From there, they brilliantly explore the entire history and evolution of Germany's cybersecurity strategy, providing and explaining the main documents, how they came into existence, and how (or in some cases: why not) they have been implemented. These excellent explanations are most valuable as they critically explore the many mundane, yet highly relevant problems stemming from government rivalries, industry influence, and political agendas—elements, which seem negligible to many outsiders, but which actually form the very heart of the lack of progress in many cases of particular policies, initiatives, or technologies. Following these historical explanations, they deepen their systematic analysis of persistent gaps and problems and project their insights on current and evolving policy fields for cybersecurity, some of them again very typically German, predicting (no doubt with high certainty) upcoming problems in the creation of policies for these new areas.

As editor, I am highly pleased and in fact proud of this particular volume, as it does a perfect job at, first, providing an in-depth and otherwise imperceptible look into the hidden secret dynamics of cybersecurity in Germany, and, second, such a brilliant systematic analysis of this particular history, which provides a ton of highly valuable insights for any researcher or practitioner in cybersecurity strategy.

Berlin, Germany
May 2018

Dr. Sandro Gaycken

Contents

1	Introduction	1
1.1	On Terminology	1
1.2	Approach	2
1.3	Peculiarities of the German Political System	2
1.4	Structure	3
	References	4
2	The German View on Cybersecurity	5
2.1	The Public Perception of Cyber Issues	5
2.2	Political and Regulatory Concepts	7
2.3	Snowden and the Emerging Discussion About Technological Sovereignty	9
2.4	Combining a German Data Protection and Engineering Approach with Holistic Cyber Debates	11
2.5	Advantages and Disadvantages of the German Approach—A Preliminary Balance	12
	References	13
3	The Evolution of German Cybersecurity Strategy	15
3.1	Introduction	15
3.2	Phase 1, 1991–2011: IT Security and Critical Infrastructure Protection	16
3.3	Phase 2: 2011–2016: Building a Civilian Cybersecurity Strategy	20
3.3.1	The First National Cybersecurity Strategy for Germany	20
3.3.2	The IT Security Law	22
3.3.3	The Snowden Revelations	23
3.4	Phase 3, 2016–2018: Consolidating a Comprehensive Civilian-Military Approach to Cybersecurity	24
3.4.1	The 2016 White Paper on German Security Policy and the Future of the Bundeswehr	24

- 3.4.2 The 2016 Second National Cybersecurity Strategy 25
 - 3.4.3 Taking Stock of Past Developments for Future Cybersecurity Strategies 27
 - References 28
- 4 The Organisation of Cybersecurity in Germany 31**
 - 4.1 Particularities of German Law Enforcement, Intelligence, and Public Security Organisations 31
 - 4.2 The German Military’s Role in the Cyber Realm 36
 - 4.3 Cooperation and Conflict Between Agencies 38
 - 4.4 Public-Private Cybersecurity Cooperation 41
 - References 45
- 5 Current Priorities and Gaps in German National Cybersecurity, Future Trends 49**
 - 5.1 Introduction 49
 - 5.2 Legal, Technical and Practical Development of Active Cyber Defence 50
 - 5.3 Cybersecurity Architecture—Roles and Responsibilities of Agencies 52
 - 5.4 Towards a Governmental Vulnerability Handling Strategy 54
 - 5.5 Implementing a Comprehensive IT Security Industry Policy 56
 - 5.6 Finding a Coherent Legal Concept for Safety and Security 58
 - 5.7 International Cooperation 60
 - References 62
- 6 Conclusion 65**

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